

Transforming Johannesburg Towards a low carbon and inclusive metropolis

Public Policies / Scenarios / Strategies

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The objectives of energy efficiency, climate change mitigation, economic growth & social inclusion

are reinforcing and can be simultaneously achieved by compact, connected and resilient communities centered around the transit nodes of corridors of freedom

Economic geography, Infrastructure and Urban Forms are the Major Policy Leverages

for Urban Energy/GHG Decrease and Climate Mitigation

Economic Geography (trade, economic structure)

Income (consumption)

Technology: efficiency of energy end-use

(buildings, processes, vehicles, appliances)

Infrastructure and Urban Form

(energy supply infrastructure, transportation network, density,

land use mix, accessibility)

Transportation modes and buildings

(choice of transport modes, building and site design)

Fuel substitution (imports)

Energy systems integration (co-generation, heat-cascading)

Urban renewables, urban afforestation

Decreasing order of impact

Adapted from GEA, 2013

Increasing level of urban policy leverage

When compared to sectoral policies Compact urban form is the most powerful leverage



Infrastructure costs of different urban forms

Low density induces high per capita infrastructure costs and car dependency



A T L A N T A pop 3 499 840 area 511 952 ha





With a similar population, Atlanta is 6 times less dense than Berlin

Infrastructure costs are 6 times higher in Atlanta than in Berlin

95% of people use a car in Atlanta, 44% in Berlin



B E R L I N pop 3 920 547 area 99 650 ha



Scale 0 10 20 40 km ATLANTA pop 3 499 840 area 511 952 ha





BERLIN pop 3 920 547 area 99 650 ha







COPENHAGEN pop 1385 259 area 51 368 ha



CHICAGO 8 307 904 area 554 720 ha

PHOENIX pop 2 907 049 area 207 137 ha

14.0 pop/ha #J.m/pers



pop

20 13 1

94%

Which path for Joburg?



JOHANNESBURG pop 3 880 000 Area 164 400 ha



% of travel by car

Road length per capita

Density

Low density increases infrastructure costs, energy consumption and carbon emissions



From Paris or Manhattan (≈20,000 inhab/km²) to an average density of 5,000 inhab/km²

- Road network investment cost per capita is multiplied by 4
- Water network investment cost per capita increases + 40%
- Waste water network investment cost per capita is multiplied by 3
- Carbon emissions for transportation per capita are multiplied by 2.5

Impact of density on infrastructure costs

In the city of Johannesburg 15,343 km of roads 3.88 millions inhabitants

3.95 meters/cap



From a compact city (>15,000 inhab/km²) to Johannesburg (2,500 inhab/km²)

Road network investment length (and cost) per capita is multiplied by 6

Impact of density on infrastructure costs



Impact of density on infrastructure costs The same holds for water and waste water networks



From a compact city (>15,000 inhab/km²) to Johannesburg (2,500 inhab/km²)

- Water network length and costs: +50%
- •Waste water network length and costs : x 3.5

Joburg's street network model implies huge investment needs per capita, much higher than in best practice cities



Asphalt needs per km² *Districts in orange are only partially asphalted



Asphalt needs per inhabitant

*Districts in orange are only partially asphalted



Infrastructure needs increase when residential density decreases





Land economic productivity

Marginal productivity of land use has fallen dramatically in almost all Chinese cities between 2000 and 2010 What happened in Joburg ?



Source: Chreod 20113

Additional GDP/Additional km² in Shenzhen | 深圳 divided by 10 Additional GDP/Additional km² in Shanghai | 上海 divided by 2.5 Energy consumption and carbon emissions are strongly affected by urban form and by the form of density distribution (hierarchy, entropy)

Articulated density with high variations reduces the emissions per capita and per unit of GDP







Tokyo 4.9 tCO2e/cap 146 ktCO2e/US\$bn Paris 5.2 tCO2e/cap 112 ktCO2e/US\$bn Toronto 11.6 tCO2e/cap 286 ktCO2e/US\$bn

Beijing 10.1 tCO2e/cap 1,107 ktCO2e/US\$bn

Shanghai 11.7 tCO2e/cap 1,063 ktCO2e/US\$bn Tianjin 11.1 tCO2e/cap 2,316 ktCO2e/US\$bn

Joburg shape has flattened Radial density from Jobourg city center 1990 - 2000



Low density increases energy consumptions and carbon emissions per capita



From a compact city (>15,000 inhab/km²) to Johannesburg (2,500 inhab/km²), energy and carbon emissions for transport are multiplied by 3.

	tCO2/cap	tCO2/\$GDP
Paris	5.2	112
Seoul	4.1	179
Токуо	4.9	146
Johannesburg	9.9	432
Los Angeles	13	249
Average Chinese city	10	1100

Johannesburg is already on an energy | carbon intensive pathway

Urban landscapes are Paretian multifractals :DemographyEnergy

Land prices









Rent values spatial distribution in London Source R Morphet CASA UCL



Rent values spatial distribution in London Source R Morphet CASA UCL

Do average values mean anything in urban studies ?



Is the urban world Gaussian or Paretian?

In a Gaussian world 68% of the values are at one standard deviation from the average. Quite the opposite, a Paretian world is exremely inequal: a few extremely high values are juxtaposed to a "long tail" of very low values. In a Paretian world, series don't converge. For an infinite series of values, average and standard deviation are infinite for the exponent values characteristic of urban systems.

The urban world is not Gaussian. It follows inverse power laws with extreme inequalities in intensities.



Relationship between scaling factor ε and normalized frequency distribution.

$$freq_{i} = \frac{A}{I_{i}^{e}}$$

Power law scaling consists of universal properties that characterize collective phenomena that emerge from complex systems composed of many interacting units. Power law scaling has been observed not only in physical systems, but also in economic, financial and urban systems, shedding new light on economics, and, in recent years, has led to the establishment of a new scientific field bridging economics and physics.

Scaling and entropy of intra urban density

• Analysis of the intra urban density scaling and entropy on cells of 200 m side and derivation of a formula



An example of urban structure with a low scaling hierarchy (Stuttgart) and with a high scaling hierarchy (Barcelona). What are the consequences on transportation energy consumption?

 $Energie = C_0 PIB^{0.35} dens^{-0.14} hier^{-0.52} entrop^{0.86}$

Based on the study of 34 European cities

4 key factors impact on the transportation energy per inhabitant

- **The GDP per inhabitant** (elasticity 0.35)
- **The average density** (elasticity -0.14)
- The entropy of the density distribution, which corresponds to the degree of homogeneity in the distribution of the density (elasticity 0.86). The more a distribution of density is homogeneous, the more it requires transportation energy.
 - The hierarchy in the distribution of the density, captured by the exponent of a size-rank law (elasticity -0.52). A weak value of this indicator reveals a weak hierarchy of the distribution. The highest the exponent, the highest is the hierarchy within the complex intra-urban order. A little number of cells concentrates the major part of the population

$$Entropie = \frac{\sum_{i=1}^{N} \frac{p_i}{P_N} \log \left(\frac{p_i}{P_N}\right)}{\log N}$$

$$p_k = P_0 k^{-\alpha}$$

Main result: the scaling exponent and the entropy of the distribution are the key drivers of urban transportation consumption



Hierarchy coefficient

Johannesburg compared to 34 European cities



Repetitive plots in Jobourg (see Soweto, Houghton estate...) are typically high entropy developments.

Jobourg is an heterogenous puzzle of homogenous areas.



Much more than GDP/cap, much more than average density, what really matters is the way density is distributed.

Structured and articulated density (low density, high hierarchy) is a powerful lever to decrease transportation needs and associated energy consumption.



Energy consumption and carbon emissions: alternative scenarios for 2040

Modal split in Joburg



3 factors influence travel modes: safety | travel time | travel cost


safety

67% of the people find minibuses unsafe with regard to accidents60% of the people do not trust the roadworthiness of minibuses





Business as usual scenario | Transportation in Joburg Modal shares

- Medium scenarios predict a yearly 1.6% demographic growh
- The number of private cars increases by 3.7% every year: doubling every 20 years







Density trends and energy consumption







Congestion in Joburg during the peak period

TOD Urban form strategies

Articulating public transit with housing, jobs, activities and amenities While making the best of investment capacities

On the city scale

On the district scale

Articulating density on the city scale





Transects along corridors of freedom are different from American sprawl transects and from traditional transects



Comparison of the Transect in sprawl and in traditional urbanism, showing the lack of direct correlation between the two



Sector Mapping

To identify the logical places for TOD retrofit, the mapping of the city should integrate analysis of projected economic and demographic growth, existing transportation, infrastructure, commercial nodes, natural resources, housing, and jobs concentration. The resulting sector map identifies targets for TOD retrofit.

The targets will be the logical places for private development and public investment in services, utilities and green (open space and natural elements) and grey infrastructure (manmade infrastructure), as well as financial and permitting incentives.



Sprawl repair targets: commercial, employment, and transportation nodes with the best potential for redevelopment



Repair in urban core

Communities for preservation and emulation



Sprawl development



Sprawl repair targets



Sprawl as is or devolution

Undeveloped land



Complete communities consist of distinct corridors, districts and neighborhoods



Natural corridor



Manmade corridor



District



Neighborhood

Complete communities consist of distinct corridors, districts, and neighborhoods

TOD retrofit steps at city scale

STEP 1: DETERMINE TOD RETROFIT DOMAINS

The domains for TOD retrofit are chosen for their potential to become mixed-use and transitconnected nodes for the city.

STEP 2: DELINEATE PRESERVATION AND CONSERVATION AREAS

Portions of open space networks that should have been preserved, but are damaged and in need for repair and restoration, will be allocated to the preservation areas.

STEP 3: PRIORITIZE THE COMMERCIAL AND EMPLOYMENT NODES

Commercial nodes and employment clusters are identified as they will become the neighborhood centers.

STEP 4: PRIORITIZE THE POTENTIAL TRANSIT AND INFRASTRUCTURE NETWORKS

Adapting auto-oriented thoroughfare networks to rational, multimodal transportation systems is fundamental to TOD retrofit.

STEP 5: IDENTIFY THE TOD RETROFIT TARGETS

The targets selected for TOD retrofit are the ones where transit and job potential overlap, with the possibility for achieving residential density to support transit.

STEP 6: TRANSFER OF DEVELOPMENT RIGHTS

STEP 7: SECTOR MAP ASSSEMBLED



Step One: Determination of splawl repair domains



- a Identify the regional domain with its geographical boundarles and its potential growth areas.
- c: identify the sprawl repair sector as a target for regional redevelopment.



Step Two: Delineation of preservation and reservation areas.

Preservation Area

Reservation Area

- is identify areas where development should not occur.
- D. Analyze open space for potential watershed restoration, daylighting of bodies of water, and other retrofitting strategies.



Tites Three Canafication of retail types and railling of priority for sprice legal

- ----> Service Area Radius Incomo scale?
- -Cohierience brow Conversience Center "Neighborhood Center"
- Community Center Thegamal Carrier
- Fover Center
- Trystynier Centr

- u. Analyse the existing tettern of commercial and employment reader, including tarivics areas,
- in identify the high-priority targets for indevelopment and repair emphyment hubs and regional phosping centers that can be manufarmed into regional urban corts and town-centers.
- 11. Identify the moderani-pricing rodes for individualment and repair: strip alsopping centers and office parks that can be transformed into man streets and neighborhood centers.
- ut. identify targets to be given low priority for indevelopment and inpair accountering more, par biotors, subdivision entrativity that can be transformed into correct stores.



(http://out.Future.transit.anat/infrastructure.tertworks.providand

- Membel Henry Ralline same Light Fail Litte Tal Step Instantional Facility Bui Repid Transit Noutr (MIT) Tran / Crushner Bus Route Trains/ Circulator thin Stop / Walk-up Station ٠ Tharest Stop / Sub-Regional Destination +++++ Trail Sectors / Pedectrian and files Parks
- = Analyze the existing throughfare and transmission
- E. Propositives connections and new thorough fures that would. help to complete the sparse network and accommodese BIT and circulator busies.
- II. Propose possible routes for trensy and light rail system based. on illenity and destinations.
- is Propose poolible rootes for taking and pedestrian trail retworks.
- to Analyze and provides other operational infrastructure satworks.



Step Five: Sprawl repair targets identified

- Neighbarhood Center
 Commercial Nade
 Town Center
 Pegional Urban Core
- Identify locations for spowl repair targets in the form of neighborhood centers, town centers, and regional urban cores to coincide with commercial and transit nodes.



Step Seven Sector map assembled

- heighbothood Center Hillin Town Center Regional Urban Core Commencial Node Employment Hub Sprawl
 - HHHH Hunsy Rail Line Light Rail Line Rail Stop
 - Internedal Facility to
 the Rapid Transit (IHT)
 Trans / Oreclands Bas
 - Croulatur Bus Stop Sub-Regional Shared Stop
- Assemble the sector map with neighborhood centers, trave centers, regional urban cores, transit networks, and preservation areas.
- c) Set aside areas that are not designated for preservation and nut targeted for repair. These may remain as sprawlior devolve trep agricultural lands or natural open specific.

Step Six Transfer of development rights

Preservation and Reservation Areas

- Thansfer development rights from the reservation areas to the sprawl repair sector – specifically to the town centers and regional urban cores.
- Reservation areas become preservation areas once they are protected.

Pedestrian sheds and intervals of transit stops



Pedestrian sheds and intervals of transit stops



The sprawl repair method uses pedestrian sheds to delineate neighborhoods and town centers, which should be connected by transit

Corridors of Freedom

How to implement a successful Transit Oriented Development Strategy?

Create a hierarchy of Transit-Oriented Centers

All the hubs and nodes do not have the same potential for TOD

Focus on urban environment

Create compact, mixed use, walkable environments Plan civic spaces and urban amenities

Leverage investment oportunities

Land use reforms, public-private partnerships, land value capture



TOD design challenge The conflict between places and nodes

Place

Community Hub Modern-day "Agora"

Attractive Milieu

Comfortable, Memorable, Accent on Aesthetics & Amenities, Connectivity, Legibility, Natural Surveillance

Design Perspective Architecture/Planning



TOD design challenge The conflict between places and nodes

Node

Logistical Points Interchange for Train, Bus, Taxi, Bikes, Scooters, parking, delivery, pedestrians

> Conflict points Safety

Design Perspective Engineering



A successful regional transit oriented development

Portland Case Study

A model for Joburg ? Or should be completed by social inclusion priorities ?

Comparison of Portland and Los Angeles station areas based on intensity and land use mix



A series of metrics to reshape the metropolis

Transit Connectivity

Proximity to Light Rail

Proximity to Frequent Bus

Pedestrian and Bicycle Connectivity

Intersection Density

Proximity to Trails

Low Traffic Streets

Dedicated Bicycle Lanes

Sidewalk Density

Overall Pedestrian and Bicycle Safety at Intersection Crossings

Land Use Characteristics

Presence of Key Retail Amenities Presence of Grocery Stores Population Density Building Height and Massing Vegetation

Transit orientation scores in Portland Resting upon the series of metrics



Transit orientation scores in Portland Resting upon the series of metrics



Transit orientation scores in Portland Resting upon the series of metrics



Local metrics around the transit stations Small blocks increase walkability

transit community block sizes



Local metrics around the transit stations Land value helps leveraging investment opportunities



Local metrics around the transit stations Jobs and employment



Local metrics around the transit stations Jobs and employment



Combining Transit Orientation with Market Strength

TOD Station Area Typology



3 differentiated strategies infill+enhance | catalyze+connect | plan+partner

TOD Station Area Typology



Real Estate Market Strength

3 differentiated strategies infill+enhance | catalyze+connect | plan+partner



TOD Execution Local implementation



Infill, connectedness, and higher density development Creation of more walkable, livable neighborhoods

On the district scale

How to complete these strategies for American transects by specific strategies for Townships and for informal settlements ?

TOD Urban form strategies

TOD retrofit steps at neighborhood scale

STEP 1: ANALYSE SITE FEASIBILITY

- A survey of the ownership structure
- Demographic analysis and other marketing studies
- A void analysis of the local market identifies the uses required to rebalance the existing ones
- The potential for new job creation
- Analysis of the existing building stock includes determining which buildings will be retained, renovated, and repurposed, and which will be partially or entirely demolished. The goal should be a range of flexible and affordable building types that can easily adapt to a variety of uses and activities as market changes
- Analysis of thoroughfare connectivity, street and traffic patterns
- Develop a new parking strategy
- Decontamination and remediation procedures

STEP 2: APPLY URBAN DESIGN TECHNIQUES

Johannesburg urban developments exhibit a range of shared defects such as car dependence, lack of neighborhood structure and mixed use, lack of connectivity and block organization, and scarcity of defined public realm

The summary of the main deficiencies and the remedial urban design techniques are as follows:

Deficiency: Single Building type and use Remedial technique: Introduce new building types to accommodate a mix of uses

Deficiency: Lack of walkable neighborhood structure Remedial technique: introduce a finer grain connective street network inside and across neighborhoods.

Deficiency: Residual open space/ Lack of civic space Remedial technique: Define open and civic space

STEP 3: INTRODUCE REGULATORY AND MANAGEMENT TECHNIQUES

STEP 4: SECURE INCENTIVES FOR IMPLEMENTATION


QUALITY OF LIFE

Conceptual representation of possible paths of sprawl repair and their effects on resource use and quality of life

- 1. Direct process of sprawl repair
- 2. Phased process of sprawl repair
- 3. Indirect process of sprawl repair

Deficiencies



Lack of walkable block structure

SINGLE FAMILY HOUSES TOD RETROFIT

Pesidual open space



Existing subdivision





- 1. New square
- 2. Green
- 3. Main spine
- 4. New connections
- 5. Arterial repaired into boulevard

Areas of intervention

Deficiency: Lack of walkable block structure

Remedial Techniques: Connect and repair thoroughfares

Outcome: Walkable network and block structure





Repetitive pattern of single-family houses and cui-de-sace



Anew neighborhood center for the sumounding residential grawl

Deficiency: Residual open space

Remedial Techniques: Define open and civic space

Outcome: Hierarchy and spatial definition of public realm



PHASING



Existing single-family subdivision



Short-term repair: Creating an entry square



Medium-term repair: Adding mixed-use blocks



Long-term repair: Completing the urban fabric





Transect-based zoning

T1 - Natural zone
T3 - Sub-Urban zone
T4 - General Urban zone
T5 - Urban Center zone
CS - Civic Space
CB- Civic Building
Existing and proposed buildings

DEFICIENCIES



Single building type and use



Lack of walkable block structure



Dispersed and exposed parking



MULTI-FAMILY SUBDIVISION TOD RETROFIT

Residual open space

TRANSFORMATION INTO A TOWN CENTER



Existing buildings

Proposed buildings

Existing buildings

IULTIFAMILY SUBDIVISION



Dispersed and unstructured disposition of buildings in a multifamily subdivision



The transit-oriented, high-density town center will be used by the surrounding communities

Multifamily subdivision repaired into a town center

Deficiency: Single building type and use

Remedial Techniques:

Introduce new building types and mix of uses: residential, retail, office, lodging, and civic

Outcome: Variety of building types and mix of uses to support a town center



Introduce new building types and mixed use Deficiency: Lack of walkable block structure

Remedial Techniques: Connect and repair thorough fares

Outcome: Walkable network and block structure



Re-connect street network

Define open and civic space

Deficiency: Residual open space

Remedial Techniques: Define open and civic spaces

Outcome: Hierarchy and spatial definition of public realm



Define semi-public

Create a main street

Create an entry square





proposed buildings



plocks and new public spaces

Re-Zoning







Deficiencies



Single building type and use



A SHOPPING **CENTER TOD** RETROFIT

1000

Dispersed and exposed parking

Lack of civic space

TRANSFORMATION INTO A TOWN CENTER



Existing shopping center

Existing buildings



Parking lots dominating the public realm



Parking lots redeveloped into mixed-use, walkable fabric



Shopping center repaired into a mixed-use town center

Proposed buildings Existing buildings Deficiency: Single building type and use

Remedial Techniques: Introduce new building types and mixed uses: residential, office, lodging, and civic

Outcome: Variety of building types and mix of uses to support a town center



Introduce new building types and mixed uses

Deficiency: Lack of walkable block structure

Remedial Techniques: Connect and repair thoroughfares; add streets in front of stores

Outcome: Walkable network and block structure



Connect and repair thoroughfares

Deficiency: Underutilized and exposed parking

Rationalize parking

Remedial Techniques: Rationalize parking; add garages

Outcome: Parking strategy to support higher density and mix of uses

Define open and civic space

Deficiency: Lack of civic space

Remedial Techniques: Define open and civic spaces

Outcome: Hierarchy and spatial definition of public realm

PHASING

Long-term repair: Completing the urban fabric

APPLICATION: RECLAIMING A SQUARE OUT OF PARKING LOTS

Car-oriented environment of a blighted shopping center

Public square as a traffic-calming and place-making device

Deficiencies

Single building type and use

Lack of walkable block structure

Lack of civic space

Dispersed and exposed parking

BUSINESS PARK TOD RETROFIT

Existing suburban business park

Business park repaired into a town center

Dispersed building and parking layout in existing office park

Office park repaired into a transit-oriented town center

Transformation into a town center

Proposed buildings Existing buildings

Existing buildings

Deficiency: Single building type and use

Remedial Techniques:

Introduce new building types and mix of uses: residential, retail, lodging, and civic

Outcome: Variety of building types and mix of uses to support a town center

Introduce new building types and mixed uses

DUSINESS PARK

Dispersed building and parking layout in existing office park.

Office park repaired into a transit-oriented town center

Deficiency: Lack of walkable block structure

Remedial Techniques: Connect and repair thoroughfares; create urban blocks

Outcome: Walkable network and block structure

Connect and repair thoroughfares

Existing buildings in the office park

Green buildings and green urbanism in the new town center

Deficiency: Lack of civic space

Remedial Techniques: Define open and clvic space

Outcome: Hierarchy and spatial definition of public realm

Redefine drop-off

Create a civic square with a transit stop

Define semi-public

Define open and civic space

147. Existing buildings in the office park

148. Green buildings and green urbanism in the new town center

Re-Zoning

Conventional single-use zoning

Open Space

C - Commercial

Existing buildings

Transect-based zoning

DEFICIENCIES

The three most important deficiencies of a strip corridor are the lack of neighborhood structure , no variety of uses and underutilized open space . The Inefficient use of the land makes redevelopment efforts challenging.

COMMERCIAL STRIP TOD RETROFIT

Lack of neighborhood structure and transit

Lack of urban building types and mixed uses

Underutilized open space.

Interventions along the commercial strip. The circles show the transit nodes, located every mile, with quarter-mile pedestrian sheds

Transformation into a nodal transit boulevard

Interventions along the commercial strip. The circles show the transit nodes, located every mile, with quarter-mile pedestria kds

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		INTERNET INTERNET		

Linear commercial corridors that encourage uncontrolled strip development

			ANDRENESS STRUCTURES	TREFERENCES PROTOCOLOGY			1.4	LINE AVENUE	
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Higher density at the intersections form transit-oriented nodes at every one-mile intersection

Connect thoroughfares and accommodate transit

Introduce urban building types and mixed-use

Deficiency: Lack of neighborhood structure and transit

Outcome: Walkable network of streets and blocks; easy access to transit

Define open and civic space

Deficiency: Underutilized open space

Remedial Techniques: Define open and civic spaces

Outcome: Mixed-use corridor of urban nodes and a vatiety of civic spaces

Next Steps Design a strategic plan to guide future investment An evaluation of regional existing conditions influencing the ability of TOD as a strategy to achieve Metro's 2040 Growth Concept goals.

 A typology framework that classifies station areas and corridors based on their "TOD readiness" and on their social inclusiveness potential

 Guidelines for phasing of TOD Program activities based on this typology. Strategies for maximizing TOD potential • Contributing to local identity through multi-year investments in catalyst projects and place-making elements.

• Creating market for higher-density mixed-use development near transit and in centers.

• Cultivating developers with expertise in higher-density and mixed-use development in suburban settings.

• Building community acceptance of urban style building types in suburban communities.

Thank you for your attention

